### REPORT OF THE AUDIT OF THE HARLAN COUNTY SHERIFF'S SETTLEMENT - 2008 TAXES

For The Period October 30, 2008 Through June 15, 2009



# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

#### AUDIT EXAMINATION OF THE HARLAN COUNTY SHERIFF'S SETTLEMENT - 2008 TAXES

#### For The Period October 30, 2008 Through June 15, 2009

The Auditor of Public Accounts has completed the audit of the Sheriff's Settlement - 2008 Taxes for Harlan County Sheriff for the period October 30, 2008 through June 15, 2009. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

#### **Financial Condition:**

The Sheriff collected taxes of \$8,325,384 for the districts for 2008 taxes, retaining commissions of \$347,755 to operate the Sheriff's office. The Sheriff distributed taxes of \$7,978,580 to the districts for 2008 taxes. Taxes of \$5 are due to the districts from the Sheriff and refunds of \$956 are due to the Sheriff from the taxing districts.

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities.

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### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Joseph A. Grieshop, Harlan County Judge/Executive
Honorable Marvin J. Lipfird, Harlan County Sheriff
Members of the Harlan County Fiscal Court

#### **Independent Auditor's Report**

We have audited the Harlan County Sheriff's Settlement - 2008 Taxes for the period October 30, 2008 through June 15, 2009. This tax settlement is the responsibility of the Harlan County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the Harlan County Sheriff's taxes charged, credited, and paid for the period October 30, 2008 through June 15, 2009, in conformity with the modified cash basis of accounting.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 26, 2010 on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Joseph A. Grieshop, Harlan County Judge/Executive
Honorable Marvin J. Lipfird, Harlan County Sheriff
Members of the Harlan County Fiscal Court

This report is intended solely for the information and use of the Harlan County Sheriff and Fiscal Court of Harlan County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

July 26, 2010

#### HARLAN COUNTY MARVIN J. LIPFIRD, SHERIFF SHERIFF'S SETTLEMENT - 2008 TAXES

For The Period October 30, 2008 Through June 15, 2009

		Special		
<u>Charges</u>	County Taxes	Taxing Districts	School Taxes	State Taxes
Real Estate	\$ 1,683,370	\$ 961,926	\$ 1,761,373	\$ 666,789
Tangible Personal Property	764,322	394,887	664,252	762,450
Fire Protection	7,103	•	,	ŕ
Franchise Taxes	•			
Current Year - Billed	207,567	109,162	179,629	
Prior Year - Billed	8,077	4,201	8,516	
Additional Billings	2,119	1,211	2,662	839
Gas Property Taxes	157,230	89,846	197,559	62,279
Oil Property Taxes	34,543	19,739	43,403	13,683
Limestone, Sand and				
Mineral Reserves	840	480	1,056	333
Bank Franchises	85,636			
Penalties	21,265	11,774	21,204	13,426
Adjusted to Sheriff's Receipt	(335)	(144)	(263)	(158)
Gross Chargeable to Sheriff	2,971,737	1,593,082	2,879,391	1,519,641
Credits				
Exonerations	11,029	6,302	12,568	4,369
Discounts	40,208	21,221	37,911	21,056
Delinquents:				
Real Estate	130,803	74,635	145,474	51,735
Tangible Personal Property	15,015	7,773	10,782	13,645
Franchise Taxes				
Current Year - Delinquent	9,614	4,978	8,807	
Current Year - Uncollected	1,997	1,034	1,829	
Prior Year - Delinquent	2,207	1,148	2,327	
Total Credits	210,873	117,091	219,698	90,805
Taxes Collected	2,760,864	1,475,991	2,659,693	1,428,836
Less: Commissions *	117,624	62,730	106,388	61,013
Taxes Due	2,643,240	1,413,261	2,553,305	1,367,823
Taxes Paid	2,643,656	1,413,322	2,553,446	1,368,156
Tunes I aid	2,043,030	1,713,322	2,333, <del>11</del> 0	1,500,150
Due Districts or				
(Refunds Due Sheriff)				
as of Completion of Audit	\$ (416)	\$ (61)	\$ (141)	\$ (333)

<sup>\*</sup> And \*\* See Next Page.

The accompanying notes are an integral part of this financial statement.

HARLAN COUNTY
MARVIN J. LIPFIRD, SHERIFF
SHERIFF'S SETTLEMENT - 2008 TAXES
For The Period October 30, 2008 Through June 15, 2009
(Continued)

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*	Com	mic	S10	nc.

10% on	\$ 10,000
4.25% on	\$ 5,655,691
4% on	\$ 2,659,693

#### \*\* Special Taxing Districts:

Library District	\$ (24)
Health District	(15)
Extension District	(27)
Soil Conservation	 5

Due District and

(Refunds Due Sheriff) \$ (61)

### HARLAN COUNTY NOTES TO FINANCIAL STATEMENT

June 15, 2009

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

#### B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Deposits

The Harlan County Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

HARLAN COUNTY NOTES TO FINANCIAL STATEMENT June 15, 2009 (Continued)

Note 2. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Harlan County Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of June 15, 2009, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 3. Tax Collection Period

#### A. Property Taxes

The real and personal property tax assessments were levied as of January 1, 2008. Property taxes were billed to finance governmental services for the year ended June 30, 2009. Liens are effective when the tax bills become delinquent. The collection period for these assessments was December 17, 2008 through June 15, 2009.

#### B. Oil and Gas Taxes

The collection period for 2008 gas taxes was December 12, 2008 through June 15, 2009. The collection period for 2008 oil taxes was December 12, 2008 through June 15, 2009.

#### C. <u>Limestone</u>, Sand, and Mineral Reserves

The collection period for limestone, sand, and mineral reserves was December 12, 2008 through June 15, 2009.

Note 4. Interest Income

The Harlan County Sheriff earned \$2,163 as interest income on 2008 taxes. The Sheriff distributed the appropriate amount to the school district as required by statute, and the remainder was used to operate the Sheriff's office.

Note 5. Sheriff's 10% Add-On Fee

The Harlan County Sheriff collected \$56,318 of 10% add-on fees allowed by KRS 134.430(3). This amount was used to operate the Sheriff's office.

HARLAN COUNTY NOTES TO FINANCIAL STATEMENT June 15, 2009 (Continued)

Note 6. Unrefundable Duplicate payments And Unexplained Receipts Should Be Escrowed

The Sheriff should deposit any unrefundable duplicate payments and unexplained receipts in an interest-bearing account. According to KRS 393.110, the Sheriff should properly report annually to the Treasury Department any unclaimed moneys. After three years, if the funds have not been claimed, they should be submitted to the Kentucky State Treasurer. For the 2008 taxes, the Sheriff had \$472 in unrefundable duplicate payments and unexplained receipts. There was a balance of \$5,083 as of October 29, 2008, for surplus money from prior years. The Sheriff had receipts of \$403 and disbursements of \$413 for an ending balance of \$5,073 as of June 15, 2009. Therefore, the Sheriff should send a written report to the Treasury Department.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Joseph A. Grieshop, Harlan County Judge/Executive Honorable Marvin J. Lipfird, Harlan County Sheriff Members of the Harlan County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Harlan County Sheriff's Settlement - 2008 Taxes for the period October 30, 2008 through June 15, 2009, and have issued our report thereon dated July 26, 2010. The Sheriff prepares his financial statement in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Harlan County Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Harlan County Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the modified cash basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Harlan County Sheriff's Settlement -2008 Taxes for the period October 30, 2008 through June 15, 2009, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Harlan County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

July 26, 2010